

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 NSAE-00 NSCE-00
SSO-00 USIE-00 INRE-00 PM-04 H-01 INR-07 L-03
NSC-05 PA-01 PRS-01 SP-02 SS-15 DHA-02 IO-13
TRSE-00 OMB-01 /068 W
-----062304 052252Z /65

O R 052111Z JUL 77
FM AMEMBASSY BELGRADE
TO SECSTATE WASHDC IMMEDIATE 1351
INFO AMEMBASSY MOSCOW
USMISSION NATO

C O N F I D E N T I A L SECTION 1 OF 2 BELGRADE 4521

DEPT FOR EUR, EUR/SOV

FROM USDEL CSCE

E.O. 11652: GDS
TAGS: CSCE
SUBJECT: BELGRADE CSCE MEETING: JULY 5

REF: BELGRADE 4483

SUMMARY: SHORT MORNING PLENARY COVERED DISCUSSION OF SOVIET ORGANIZATION PROPOSAL, FOCUSING ON RELATIONSHIP OF WORKING GROUPS TO MAIN (COORDINATING) COMMITTEE AND ON ORGANIZATIONAL MATTERS RELATED TO AGENDA. SENSING THE PRESSURE OF TIME THE CONFERENCE AGREED TO WORK ON SATURDAY. LATE MORNING AND AFTERNOON DRAFTING GROUP SESSIONS CONTINUED INCONCLUSIVE DISCUSSION OF AGENDA ITEMS IN SWISS NON-PAPER, PARTICULARLY CONTRIBUTIONS OF NON-PARTICIPATING MEDITERRANEAN STATES, ECE AND UNESCO AND AGENDA ORDER. FRG REP SUGGESTED REGROUPING OF ITEMS TO SHORTEN AGENDA ALONG LINES SUGGESTED BY USDEL LAST WEEK. END SUMMARY.

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1. IN MORNING PLENARY, IRISH REP PRESENTED ANALYSIS OF PROBLEMS IN SOVIET ORGANIZATION PROPOSAL (REFTEL), FOCUSING ON STRUCTURAL AMBIGUITIES AND IMPRACTICALITIES. HE ARGUED THAT PROPOSED DERIVATION OF WORKING BODIES FROM PLENARY CONTRADICTED SOVIET SUGGESTION THAT PLENARY SHOULD BE BASIC FORUM, THAT TASK OF WORKING GROUPS SHOULD BE TO DRAFT, NOT MERELY TO REPEAT PLENARY DISCUSSION, AND THAT

SMALLER DELEGATIONS' RESOURCES WOULD BE STRAINED IF ALL BUT FRACTION OF WORK WERE PLACED IN PLENARY, THUS PROTRACTING REVIEW PROCESS.

2. SOVIET REP PREFERRED TO SEE ONLY MINOR DIVERGENCIES IN COMMENTS, WHICH COULD BE COMPROMISED, NOT DIFFERENCES OF PRINCIPLE. HE SAID PRECEDENT OF GENEVA WORK PROCEDURES SHOULD NOT PREVENT COMMENCING NEW PROCESS FOR NEW TYPE OF CSCE MEETING OF WHICH BELGRADE WAS FIRST EXAMPLE.

3. DRAFTING GROUP CONSIDERED PLACEMENT IN AGENDA OF CONTRIBUTIONS OF NON-PARTICIPATING MEDITERRANEAN STATES AND OF ECE AND UNESCO. FRENCH REP FELT CONTRIBUTIONS SHOULD BE PLACED ON AGENDA AFTER THOROUGH EXCHANGE OF VIEWS ON IMPLEMENTATION AND OF NEW PROPOSALS, WITH PROCEDURAL PROVISIO INDICATING CONTRIBUTIONS WOULD ACTUALLY BE MADE DURING AGENDA ITEM ON THOROUGH EXCHANGE OF VIEWS. HUNGARIAN, SOVIET AND GDR REPS SUGGESTED GENERAL DEBATE ON STATE OF AFFAIRS IN EUROPE TWO YEARS AFTER HELSINKI, TO BE FOLLOWED BY CONTRIBUTIONS FROM ECE AND UNESCO, NON-PARTICIPATING MEDITERRANEAN STATES, FOLLOWED BY THOROUGH EXCHANGE OF VIEWS ON IMPLEMENTATION AND NEW PROPOSALS. SWISS REP SUGGESTED HEARING NON-PARTICIPATING MEDITERRANEAN STATES AS PART OF THOROUGH EXCHANGE OF VIEWS RATHER THAN PART OF GENERAL DEBATE. IF CONFIDENTIAL

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THERE WERE NO GENERAL DEBATE, THEY COULD BE LINKED TO OPENING STATEMENTS OR TREATED AS SEPARATE ITEM FROM EXCHANGE OF VIEWS. ROMANIAN REP FELT THEY COULD BE PLACED ANYWHERE, WHEREVER THEY WOULD BE MOST EFFECTIVE IN DISCUSSION, BUT PREFERABLY UNDER ITEM ON THOROUGH EXCHANGE OF VIEWS. ITALIAN REP FELT CONTRIBUTIONS CONNECTED WITH THOROUGH EXCHANGE OF VIEWS, BUT THAT NON-PARTICIPATING MEDITERRANEAN STATES SHOULD PRECEDE ECE/UNESCO STATEMENTS.....MALTESE REP WAS UNHAPPY AT THOUGHT OF PLACING THESE CONTRIBUTIONS AFTER THE THOROUGH EXCHANGE OF VIEWS, SINCE THEY WOULD THEN NOT BE TAKEN INTO CONSIDERATION IN EXCHANGE OF VIEWS.

4. US REP EXPRESSED RESERVATIONS ABOUT SEPARATE AGENDA ITEM CALLED A GENERAL DEBATE. HE SAID FINAL ACT FORESEES MORE LIMITED THOROUGH EXCHANGE OF VIEWS, WHICH IS DIFFERENT; AND REITERATED US SUPPORT FOR CLEAR DISTINCTION BETWEEN IMPLEMENTATION REVIEW AND NEW PROPOSALS. US REP ALSO SAW FRENCH SUGGESTION FOR PLACEMENT OF CONTRIBUTIONS FROM NON-PARTICIPATING MEDITERRANEAN STATES AND ECE AND UNESCO AS EXCELLENT BASIS FOR A SOLUTION ON THIS POINT, UNDER WHICH CONTRIBUTIONS WOULD BE MADE IN CONTEXT OF

THOROUGH EXCHANGE OF VIEWS.

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TRSE-00 OMB-01 /068 W
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C O N F I D E N T I A L SECTION 2 OF 2 BELGRADE 4521

DEPT FOR EUR, EUR/SOV

FROM USDEL CSCE

5. FRG REP SUGGESTED NEW GROUPING OF AGENDA ITEMS, AND
ADDED ITEM ELEVEN: FINAL PUBLIC SESSION. IN NEW
GROUPING, INAUGURAL SESSION WOULD BE LISTED UNDER POINT
ONE WITH SUBITEMS LETTERED A, B, C, D, (ITEMS 1-4 IN
SWISS NON-PAPER); OPENING STATEMENTS WOULD BECOME POINT
TWO, THOROUGH EXCHANGE OF VIEWS POINT THREE, MEDITERRANEAN
STATES AND ECE/UNESCO POINT FOUR (SEVEN AND SIX REVERSED
AND COMBINED), AND POINTS 9, 10 AND 11 WOULD BECOME
5, 6 AND 7...EXPLANATORY NOTE WOULD ESTABLISH DETAILS
AND MODALITIES FOR THOROUGH EXCHANGE OF VIEWS. WORKING
BODIES WOULD BE ESTABLISHED PARALLEL TO PLENARY. UK
REP SUGGESTED AGENDA MIGHT EVENTUALLY BE DIVIDED INTO
THREE MAIN SUBDIVISIONS; OPENING (PUBLIC) PHASE; (THROUGH
OPENING STATEMENTS BY 35 PARTICIPATING STATES); WORKING
PHASE, INCLUDING THOROUGH EXCHANGE OF VIEWS AND
CONSIDERATION OF MODALITIES FOR FURTHER MEETINGS, AND
FINAL (PUBLIC) PHASE INCLUDING ADOPTION OF FINAL DOCU-
MENT AND CLOSING STATEMENTS.

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6. ROMANIAN REP WONDERED WHETHER DELEGATIONS COULD AGREE
ON A SINGLE AGENDA ITEM PROVIDING FOR CONTRIBUTIONS OF
NON-PARTICIPATING MEDITERRANEAN STATES AND BY ECE AND
UNESCO, WITHOUT PREJUDICE TO EVENTUAL DECISION ON ITS
NUMBER OR SPECIFIC POSITION IN AGENDA. YUGOSLAV
REP REQUESTED MORE TIME TO CONSIDER.
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Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MEETING AGENDA, AGREEMENT DRAFT, MEETING REPORTS
Control Number: n/a
Copy: SINGLE
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Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977BELGRA04521
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770238-0945
Format: TEL
From: BELGRADE
Handling Restrictions: n/a
Image Path:
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Legacy Key: link1977/newtext/t19770793/aaaaddav.tel
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Litigation History:
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Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 77 BELGRADE 4483
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 09-Mar-2005 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 1971443
Secure: OPEN
Status: NATIVE
Subject: BELGRADE CSCE MEETING: JULY 5
TAGS: ACMM, OCON, YO, CSCE
To: STATE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/cf2e5171-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009